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DEPARTMENT OF FORESTRY, FISHERIES AND THE ENVIRONMENT

NO. 8146 **5 November 2026**

NATIONAL ENVIRONMENTAL MANAGEMENT: WASTE ACT, 2008 (ACT NO. 59 OF 2008)

PROPOSED AMENDMENTS TO THE EXTENDED PRODUCER RESPONSIBILITY SCHEME FOR THE PAPER, PACKAGING AND SOME SINGLE USE PRODUCTS SECTOR NOTICE

I, David Maynier, Minister of Forestry, Fisheries and the Environment, hereby, in terms of section 18(1) and (3), read together with sections 72 and 73 of the National Environmental Management: Waste Act, 2008 (Act No. 59 of 2008), give notice of my intention to amend the Extended Producer Responsibility (EPR) Scheme for the paper, packaging and some single use products sector Notice, published under Government Notice R.1187 of Government *Gazette* No. 43882 on 5 November 2020, as set out in the Schedule hereto.

Members of the public are invited to submit, within thirty (30) days from the date of publication of this Notice in the Government *Gazette*, or in a national newspaper, whichever is the later date, written representations or objections to the proposed amendments to any of the following addresses:

By post to: The Director-General: Department of Forestry, Fisheries and the Environment
Attention: Mr Jeremia Sibande
Director: Chemicals and Waste Policy and Information Management
Private Bag X447
PRETORIA
0001

By hand at: Ground Floor (Reception), Environment House, 473 Steve Biko Road, Arcadia, 0083.
By email: jsibande@dffe.gov.za

Any enquiries in connection with the notice can be directed to Mr Jeremia Sibande on (012) 399 9832 or via email: jsibande@dffe.gov.za.

The draft Government Notice for the proposed amendments to the EPR Scheme for the paper, packaging and some single use products sector Notice, can also be accessed at http://sawic.dffe.gov.za/, under "Draft documents for comment".

The Department of Forestry, Fisheries and the Environment comply with the Protection of Personal Information Act, 2013 (Act No. 4 of 2013). Comments received and responses thereto will be included in the comments and response report which may be made available to the public. If a commenting party has any objection to his or her name, or the name of the represented company/organisation, being made publicly available in any comments and responses report, such objection should be highlighted as part of the comments submitted.

Comments received after the closing date may be disregarded.



DAVID MAYNIER
MINISTER OF FORESTRY, FISHERIES AND THE ENVIRONMENT

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SCHEDULE

Definitions

1. In this Schedule, any word or expression to which a meaning has been assigned in the Act bears that same meaning, and unless the context indicates otherwise –

"**the paper and packaging sector Notice**" means the Extended Producer Responsibility (EPR) Scheme for the paper, packaging and some single use products sector Notice, published under Government Notice R.1187 of Government *Gazette* 43882 on 5 November 2020.

Amendment of paragraph 1 of the paper and packaging sector Notice

2. Paragraph 1 of the paper and packaging sector Notice is hereby amended by —

(a) the insertion before the definition of **"biodegradable products"**, of the following definition:

"**beverage**" means alcoholic and non-alcoholic liquids intended for human consumption, including beer, wine, soft drinks, fruit juices, milk, liquid dietary supplements and packaged or bottled water;";

(b) the substitution for the definition of "**packaging**", of the following definition:

"**packaging**" means any material, container, wrapping or corrugated cases, used for the containment, transport, handling, protection, promotion, marketing or sale of any product or substance, which may be primary packaging, containing the actual product or secondary packaging or tertiary packaging, typically containing products already packaged in primary packaging, but excludes-

(a) shipping containers used solely for the transportation of any consumer commodity in bulk to manufacturers, packers, or processors, or to wholesale or retail distributors thereof;
(b) packaging made of timber and textile;
(c) plastic pallets and industrial bulk containers with a capacity exceeding 1200 litres; and
(d) packaging for pharmaceutical products.";

(c) the deletion of the definition of **"recyclate"**; and

(d) the insertion after the definition of **"recycled content"**, of the following definitions:

"**reuse target percentage**" means the quantity of an identified product to be reused expressed as a percentage of the total quantity of the identified product placed on the market per annum. The reuse target percentage applies to a producer who places in excess of 100 000 tons of beverage glass packaging on the market annually.;

"returnable packaging system" means an extended producer responsibility scheme operated by a producer in which primary, secondary or tertiary packaging is designed for

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reuse without impairment of its protective function, is recovered from the market by the producer or their agents;";

Amendment of paragraph 7 of the paper and packaging sector Notice

3. Paragraph 7 of the paper and packaging sector Notice is hereby amended by the substitution for paragraph 7, of the following paragraph:

"7. The year 5 targets for the identified products and the resulting waste as contained in Annexure 1 to this Notice apply for a period of 2 years from the date of commencement of this notice. Upon expiry of that period, the targets shall continue to apply until reviewed and amended by the Minister in accordance with the consultation process prescribed in sections 72 and 73 of the Act.";

Amendment of Annexure 1 of the paper and packaging sector Notice

4. Annexure 1 of the paper and packaging sector Notice is hereby amended by the substitution of Annexure 1, of the following Annexure:

"ANNEXURE 1

Product or class of Products	Year	Product Design (recycled content) [%]	Reuse target [%]	Collection Target [%]	Recycling Target [%]	Energy recovery/ exports/ other [%]
Glass Packaging						
Alcoholic beverage (ready to drink)	1	20	5	46.4	38.40	-
	2	25	5	52.5	43.44	-
	3	30	5	58.4	48.32	-
	4	35	5	64.6	53.45	-
	5	40	5	65.4	54.12	-
Beer	1	20	5	46.4	38.40	-
	2	25	5	52.5	43.44	-
	3	30	5	58.4	48.32	-
	4	35	5	64.6	53.45	-
	5	40	5	65.4	54.12	-
Wine	1	20	5	46.4	38.40	-
	2	25	5	52.5	43.44	-
	3	30	5	58.4	48.32	-
	4	35	5	64.6	53.45	-
	5	40	5	65.4	54.12	-
Spirits	1	20	5	46.4	38.40	-
	2	25	5	52.5	43.44	-
	3	30	5	58.4	48.32	-
	4	35	5	64.6	53.45	-
	5	40	5	65.4	54.12	-
Food	1	20	-	46.4	38.40	-

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Product or class of Products	**Year**	**Product Design (recycled content) [%]**	**Reuse target [%]**	**Collection Target [%]**	**Recycling Target [%]**	**Energy recovery/ exports/ other [%]**
	2	25	-	52.5	43.44	-
	3	30	-	58.4	48.32	-
	4	35	-	64.6	53.45	-
	5	40	-	65.4	54.12	-
Non-alcoholic beverage (soft drinks)	1	20	5	46.4	38.40	-
	2	25	5	52.5	43.44	-
	3	30	5	58.4	48.32	-
	4	35	5	64.6	53.45	-
	5	40	5	65.4	54.12	-
Metal Packaging:						
Aluminium (non-Ferrous) (Used Beverage Cans)	1	24	-	62	30	32
	2	28	-	64	32	32
	3	32	-	66	33	33
	4	36	-	68	34	34
	5	40	-	70	35	35
Aluminium (non-Ferrous) Other	1	0	-	22	10	12
	2	1	-	24	11	13
	3	2	-	26	12	14
	4	3	-	28	13	15
	5	4	-	30	14	16
Tinplate (Ferrous) Metal Packaging	1	-	-	56	53	-
	2	-	-	57	54	-
	3	-	-	58	55	-
	4	-	-	59	56	-
	5	-	-	60	57	-
Plastic packaging						
Plastic PET Beverage bottles	1	10	-	60	54	-
	2	12.5	-	64	58	-
	3	13	-	66	59	-
	4	15	-	68	61	-
	5	20	-	70	65	-
Plastic PET Oil Bottles	1	-	-	7	6	-
	2	-	-	13	12	-
	3	-	-	25	23	-
	4	-	-	32	29	-
	5	-	-	39	35	-
Plastic Thermoformed PET	1	-	-	9	8	-
	2	-	-	13	12	-
	3	-	-	19	17	-
	4	-	-	27	24	-
	5	-	-	35	30	-
	1	50	-	10	9	-

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Product or class of Products	Year	Product Design (recycled content) [%]	Reuse target [%]	Collection Target [%]	Recycling Target [%]	Energy recovery/ exports/ other [%]
Plastic PET (Flexible)	2	55	-	20	18	-
	3	60	-	30	27	-
	4	70	-	40	36	-
	5	80	-	50	45	-
Polyolefins Rigid polyolefin packaging	1	-	-	55	39	-
	2	-	-	57	42	-
	3	-	-	60	45	-
	4	-	-	61	48	-
	5	-	-	64	52	-
Polyolefin (flexible)	1	-	-	58	44	-
	2	-	-	60	46	-
	3	-	-	62	48	-
	4	-	-	64	50	-
	5	-	-	66	52	-
Polyolefins (Multi-layer films packaging)	1	-	-	15	11	-
	2	-	-	20	15	-
	3	-	-	25	20	-
	4	-	-	30	25	-
	5	-	-	35	30	-
Polyvinyl Chloride (Rigid and flexible)	1	-	-	6	5	-
	2	-	-	6.5	5.5	-
	3	-	-	7	6	-
	4	-	-	7.5	6.5	-
	5	-	-	8	7	-
Polystyrene (expanded and High Impact)	1	-	-	22	20	-
	2	-	-	27	25	-
	3	-	-	33	30	-
	4	-	-	40	36	-
	5	-	-	48	43	-
Biodegradable Packaging	1	-	-	15	5	-
	2	-	-	25	15	-
	3	-	-	50	40	-
	4	-	-	65	55	-
	5	-	-	80	70	-
Compostable Packaging	1	-	-	15	15	-
	2	-	-	25	25	-
	3	-	-	50	50	-
	4	-	-	65	65	-
	5	-	-	80	80	-
Single use Products	1	8	-	60	30	-
	2	12	-	65	35	-
	3	14	-	70	40	-

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Product or class of Products	Year	Product Design (recycled content) [%]	Reuse target [%]	Collection Target [%]	Recycling Target [%]	Energy recovery/ exports/ other [%]
	4	17	-	75	45	-
	5	20	-	80	50	-
Single use compostable products	1	-	-	15	15	-
	2	-	-	25	25	-
	3	-	-	50	50	-
	4	-	-	65	65	-
	5	-	-	80	80	-
Single use biodegradable products	1	-	-	15	5	-
	2	-	-	25	15	-
	3	-	-	50	40	-
	4	-	-	65	55	-
	5	-	-	80	70	-
Paper & Paper Packaging material:						
Newspapers	1	-	-	45	35	-
	2	-	-	50	40	-
	3	-	-	55	45	-
	4	-	-	60	50	-
	5	-	-	65	55	-
Magazines	1	-	-	35	33	-
	2	-	-	36	34	-
	3	-	-	38	36	-
	4	-	-	40	38	-
	5	-	-	42	40	-
Office & graphic Paper - Mixed & other paper	1	-	-	35	33	-
	2	-	-	36	34	-
	3	-	-	38	36	-
	4	-	-	40	38	-
	5	-	-	42	40	-
Corrugated cases / Kraft papers	1	-	-	60	58	-
	2	-	-	65	63	-
	3	-	-	70	68	-
	4	-	-	75	73	-
	5	-	-	80	78	-
Liquid board packaging	1	-	-	10	5	-
	2	-	-	15	10	-
	3	-	-	20	15	-
	4	-	-	25	20	-
	5	-	-	30	25	-
Paper and paper packaging - Labels	1	-	-	10	5	-
	2	-	-	15	10	-
	3	-	-	20	15	-
	4	-	-	25	20	-

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Product or class of Products	Year	Product Design (recycled content) [%]	Reuse target [%]	Collection Target [%]	Recycling Target [%]	Energy recovery/ exports/ other [%]
	5	-	-	30	25	-
Paper and paper packaging - Paper sack	1	-	-	10	5	-
	2	-	-	15	10	-
	3	-	-	20	15	-
	4	-	-	25	20	-
	5	-	-	30	25	-