

INDEPENDENT COMMUNICATIONS AUTHORITY OF SOUTH AFRICA

NO. 4105

24 November 2023



**NOTICE REGARDING THE DRAFT AMENDMENTS TO THE RADIO FREQUENCY ASSIGNMENT PLAN FOR THE IMT2300 BAND IN TERMS OF REGULATION 3 OF THE RADIO FREQUENCY SPECTRUM REGULATIONS, 2015, FOR PUBLIC CONSULTATION.**

1. The Independent Communications Authority of South Africa ("the Authority"), hereby publishes the Draft Amendments to the Radio Frequency Spectrum Assignment Plan for the Frequency Band 2300 MHz to 2400 MHz in terms of regulation 3 of the Radio Frequency Spectrum Regulations 2015 and the International Mobile Telecommunication Roadmap 2019, for public consultation.
2. This Radio Frequency Spectrum Assignment Plan ("RFSAP") supersedes any previous spectrum assignment arrangements for the same spectrum location. However, if it happens that on the date a provision of the RFSAP comes into effect, there is a conflict between the RFSAP and the latest versions of the National Radio Frequency Plan ("NRFP") and Terrestrial Broadcasting Frequency Plan, the NRFP and the Terrestrial Broadcasting Frequency Plan will prevail.
3. Interested persons are hereby invited to submit written representations of their views on the RFSAPs, in either MS Word and pdf format.
4. Submission must be made no later than 16h00 on Friday 12 January 2024.
5. Persons making representations are further invited to indicate whether they require an opportunity to make oral representations.
6. Written representations or enquiries may be directed by email to:

**Attention:**

Mr Manyapelo Richard Makgotlho

e-mail: [rmakgotlho@icasa.org.za](mailto:rmakgotlho@icasa.org.za)

Copy: [jdikgale@icasa.org.za](mailto:jdikgale@icasa.org.za)

7. Where persons making representations require that their representation or part thereof be treated as confidential, then an application in terms of section 4D of the ICASA Act, 2000 (Act No. 13 of 2000) must be lodged with the Authority. Such an application must be submitted simultaneously with the representation on the draft plan, together with a non-confidential, redacted version of the submission. If, however, the request for confidentiality is not granted, the person making the request will be allowed to withdraw the representation or document in question.
8. The guidelines for confidentiality requests are contained in Government Gazette Number 41839 (Notice No. 849) of 17 August 2018.
9. All written representations submitted to the Authority pursuant to this notice will be made available for inspection by interested persons from 16 January 2024 at the ICASA Library. Electronic copies of such representations are obtainable on request and documents will be obtainable on payment of a fee.
10. The draft plans and non-confidential representations will be uploaded to the ICASA website under this link: <https://www.icasa.org.za/legislation-and-regulations/radio-frequency-spectrum-plans/draft-radio-frequency-spectrum-plans>.



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**YOLISA KEDAMA**

**ACTING CHAIRPERSON**

**DATE: 14 / 11 / 2023**



## **Radio Frequency Spectrum Assignment Plan**

Rules for Services operating in the Frequency Band  
2300 MHz to 2400 MHz  
(IMT2300)

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# 1 Glossary

In this Radio Frequency Spectrum Assignment Plan, terms used will have the same meaning as in the Electronic Communications Act 2005 (no. 36 of 2005); unless the context indicates otherwise:

<b>“3GPP”</b>	means the 3rd Generation Partnership Project (3GPP), which consists of six telecommunications standard development organisations
<b>“Act”</b>	means the Electronic Communications Act, 2005 (Act No. 36 of 2005) as amended
<b>“CRASA ECC”</b>	means the Communications Regulators’ Association of Southern Africa (CRASA) Electronic Communications Committee (ECC)
<b>“DM RS”</b>	means Demodulation Reference Signal
<b>“ECC/REC (11)05”</b>	means the ECC Recommendation (11)05 - Cross-border Coordination for Mobile/Fixed Communications Networks (MFCN) in the frequency band 2500-2690 MHz.
<b>“ECC/REC (14)04”</b>	means the ECC Recommendation (14)04 - Cross-border coordination for mobile/fixed communications networks (MFCN) and between MFCN and other systems in the frequency band 2300-2400 MHz.
<b>“ECC”</b>	means the Electronic Communications Committee within the European Conference of Postal and Telecommunications Administrations (CEPT)
<b>“FAR”147”</b>	The area proclaimed flight Area in the Overberg Region of the Western Cape in South Africa.
<b>“FDD”</b>	means the Frequency Division Duplex
<b>“HCM”</b>	means the Harmonised Calculation Method
<b>“HCM4A”</b>	means the Harmonised Calculation Method for Africa
<b>“HIPSSA”</b>	means the Sub-Saharan Africa Assessment Report on Harmonisation of ICT Policies in Sub-Saharan Africa
<b>“ICNIRP”</b>	means the International Commission on Non-Ionizing Radiation Protection (ICNIRP)
<b>“IMT”</b>	means the International Mobile Telecommunications
<b>“IMT2300”</b>	means the IMT in the 2300 MHz band (2300 MHz to 2400 MHz)
<b>“ITA”</b>	means the Invitation to Apply
<b>“ITU”</b>	means the International Telecommunication Union

<b>“ITU-R”</b>	means the International Telecommunication Union Radiocommunication Sector
<b>“LTE”</b>	means the Long-Term Evolution, which is a standard for wireless communication of high-speed data for mobile phones and data terminals. It is based on the GSM/EDGE and UMTS/HSPA network technologies
<b>“NRFP”</b>	means the National Radio Frequency Plan 2021 for South Africa
<b>“PCI”</b>	means the Physical-Layer Cell Identities
<b>“PRACH”</b>	means the Physical Random-Access Channel
<b>“PSTN”</b>	means the Public Switched Telephone Network
<b>“PUCCH”</b>	means the Physical Uplink Control Channel
<b>“RFSAP”</b>	means the Radio Frequency Spectrum Assignment Plan
<b>“TCA”</b>	means the Terrain Clearance Angle
<b>“TDD”</b>	means the Time Division Duplex
<b>“TRP”</b>	means the total radiated power. The TRP is defined as the integral of the power transmitted in different directions over the entire radiation sphere.
<b>“WRC-12”</b>	means the World Radiocommunication Conference 2012 held in Geneva
<b>“WRC-15”</b>	means the World Radiocommunication Conference 2015 held in Geneva
<b>“WRC-19”</b>	means the World Radiocommunication Conference 2019 held in Sharm el-Sheikh

## 2 Purpose

- 2.1 A Radio Frequency Spectrum Assignment Plan (RFSAP) provides information on the requirements attached to the use of a frequency band in line with the allocation and other information in the National Radio Frequency Plan (NRFP). This information includes technical characteristics of radio systems, frequency channelling, coordination, and details on required migration of existing users of the band and the expected method of assignment.
- 2.2 The feasibility study concerning the 2300 – 2400 MHz 3GPP band 40 concluded that the Authority proceeds with an RFSAP for IMT in this band<sup>1</sup>.
- 2.3 This RFSAP states the requirements for the utilisation of the frequency band 2300 MHz to 2400 MHz for IMT2300.
- 2.4 The ITU states that International Mobile Telecommunications (IMT)<sup>2</sup> systems are mobile systems that provide access to a wide range of telecommunication services including advanced mobile services, supported by mobile and fixed networks, which are increasingly packet-based. Key features of the IMT systems are:
  - a high degree of commonality of functionality worldwide whilst retaining the flexibility to support a wide range of services and applications in a cost-efficient manner;
  - compatibility of services within IMT and with fixed networks;
  - capability of interworking with other radio access systems;
  - high quality mobile services;
  - user equipment suitable for worldwide use;
  - user-friendly applications, services, and equipment;
  - worldwide roaming capability; and
  - enhanced peak data rates to support advanced services and applications.

## 3 General

- 3.1 Technical characteristics of equipment used in IMT2300 systems must conform to all applicable South African standards, international standards, including those of the ITU and its radio regulations as agreed and adopted by South Africa
- 3.2 All installations must comply with safety rules as specified in applicable standards.
- 3.3 The equipment used must be certified under South African law and regulations.
- 3.4 The allocation of this frequency band and the information in this Radio Frequency Spectrum Assignment Plan (RFSAP) are subject to periodic review having regard to Recommendations and Reports emanating from ITU-R

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<sup>1</sup>Government Gazette no. 45690 (Notice 739 of 2021)

<sup>2</sup>Resolution ITU-R 56-2\* - Naming for International Mobile Telecommunications

- 3.5** The IMT2300 band ranges between 2300 MHz to 2400 MHz<sup>3</sup>.
- 3.6** The IMT2300 band will be used for IMT-TDD.
- 3.7** The requirements for the family of standards which can provide IMT2300 services include, but are not limited to:
- IMT-2000;
  - IMT-Advanced; and
  - IMT-2020<sup>4</sup>.
- 3.8** Typical technical and operational characteristics of IMT systems as identified by the ITU are described in the following documents <sup>5</sup>:
- Recommendation ITU-R M.2012-5 (02/2022): Detailed specifications of the terrestrial radio interfaces of International Mobile Telecommunications-Advanced (IMT Advanced);
  - Report ITU-R M.2074-0 (2006): Report on Radio Aspects for the terrestrial component of IMT-2000 and systems beyond IMT-2000;
  - Recommendation ITU-R M.1645 (06/2003): Framework and overall objectives of the future development of IMT-2000 and systems beyond IMT-2000;
  - Recommendation ITU-R M.1036-6 (10/2019): Frequency arrangements for implementation of the terrestrial component of International Mobile Telecommunications (IMT) in the bands identified for IMT in the Radio Regulations (RR); and
  - Recommendation ITU-R M.2150-1 (02/2022): Detailed specifications of the terrestrial radio interfaces of International Mobile Telecommunications-2020 (IMT-2020).
- 3.9** ITU also provides guidelines for modelling and simulation, e.g.:
- Recommendation ITU-R M.2070-1 (02/2017): Generic unwanted emission characteristics of base stations using the terrestrial radio interfaces of IMT-Advanced;
  - Recommendation ITU-R M.2071-1 (02/2017): Generic unwanted emission characteristics of mobile stations using the terrestrial radio interfaces of IMT-Advanced; and
  - Recommendation ITU-R M.2101 (02/2017): Modelling and simulation of IMT networks and systems for use in sharing and compatibility studies.

## 4 Channelling Plan

- 4.1** The frequency band 2300 - 2400 MHz provides a total bandwidth of 100 MHz for IMT services.

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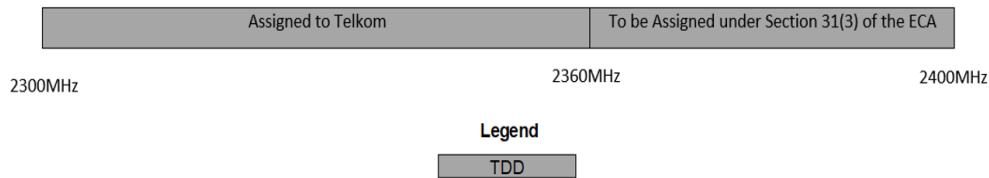
<sup>3</sup> Recommendation ITU-R M.1036-6 - Frequency arrangements for implementation of the terrestrial component of International Mobile Telecommunications in the bands identified for IMT in the Radio Regulations

<sup>4</sup> Resolution ITU-R 56-2\* Naming for International Mobile Telecommunications

<sup>5</sup> These and other IMT documents are available at <https://www.itu.int/rec/R-REC-M/en>



- 4.2 Channel arrangements for the IMT2300 band have been proposed by the ITU, and are currently operationalised in the Republic of South Africa as provided in Figure 1:



**Figure 1: Channel arrangement for 2300-2400 MHz**

## 5 Requirements for the usage of the radio frequency spectrum

- 5.1 This chapter covers the minimum key characteristics considered necessary in order to make the best use of the available frequencies.
- 5.2 The use of the IMT2300 band is limited to IMT services.
- 5.3 Only systems using digital technologies that promote spectral efficiency will be issued with an assignment. Capacity-enhancing digital techniques are being rapidly developed together with techniques that promote efficient spectrum use without reducing service quality. These techniques are encouraged<sup>6</sup>.
- 5.4 Where harmful interference is being caused to other radio stations or systems, the licensee/operator must modify a radio system while conforming the requirements of this RFSAP in order to resolve the harmful interference.
- 5.5 The allocation of spectrum and shared services within this band are found in the NRFP, and an extract of the NRFP is shown in Appendix A.
- 5.6 Maximum radiated power:
- 5.6.1 The conservative in-block base station power limit is 68 dBm/ (5 MHz) EIRP<sup>7</sup>.
- 5.6.2 Total Radiated Power (TRP) limit for Active Antenna Systems (AAS) envisaged for IMT2020 base stations in the assignment plans.
- 5.6.3 Mobile Station transmissions should not exceed 23 dBm EIRP.
- 5.6.4 Mobile Station transmissions should not exceed 25 dBm TRP<sup>8</sup>.

<sup>6</sup> Recommendation ITU-R M.1036-6 - Frequency arrangements for implementation of the terrestrial component of International Mobile Telecommunications in the bands identified for IMT in the Radio Regulations

<sup>7</sup> CEPT Report 67 - "to develop harmonised technical conditions for spectrum use in support of the introduction of next-generation (5G) terrestrial wireless systems in the Union".

<sup>8</sup> The Authority acknowledges the feedback from the consultation that it should include a Total Radiated Power (TRP) limit for AAS base stations in the assignment plans. Stakeholders indicated that this inclusion would bring South Africa in line with global industry development and that if it is not done, the

- 5.6.5 On a case-by-case basis, higher EIRP may be permitted by the Authority if acceptable technical justification is provided.
- 5.6.6 , subscriber terminal stations should comply with the technical specification outlined under the latest version of 3GPP specifications, e.g., TS 36.521-1 for LTE, 38.521-1 for 5G New Radio (NR).
- 5.6.7 ICNIRP Guideline compliance is required, where applicable.

## 6 Implementation

- 6.1 This RFSAP comes into effect on the date of its publication.
- 6.2 No new assignments in the band 2300 MHz – 2400 MHz will be approved unless they comply with this RFSAP.

## 7 Coordination Requirements

- 7.1 Cross Border Frequency Coordination will abide by the Harmonised Calculation Method for Africa (HCM4A) Agreement. This follows the 3rd CRASA AGM 26 and 28 March 2014, Lesotho Sun Hotel Maseru, Lesotho that agreed that CRASA should implement the Cross Border Frequency Coordination Harmonised Calculation Method for Africa (HCM4A) Agreement.
- 7.2 The ECC had noted the need for greater understanding of the concept and need for harmonisation in the signing of the HCM4A Agreement by the SADC Member States if the implementation of the Agreement is to be effective. The ECC, therefore, agreed to convene a workshop on HCM4A and requested the CRASA Members to consider signing the agreement. These activities were part of the Frequency Planning Sub Committee (FPSC) Operations Plan 2015/16.
- 7.3 At the 5th CRASA AGM, Swakopmund, Namibia – 07-08 April 2016<sup>9</sup>, the subject of Cross Border Frequency Coordination using the Harmonised Calculation Method for Africa (HCM4A) was discussed in detail, following similar efforts in Europe. The Resolution CRASA/AGM/15.16/07 stipulates, “The AGM urged CRASA Members to prioritise the motivation to their administrations who are yet to indicate their interest to sign the Harmonised Calculation Method for Africa (HCM4A), to do so as soon as possible”.

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restrictive nature of the regulations will inevitably have a detrimental effect on the quality of service that can be expected from radio networks. TRP specifications are only allowed for and provided for mobile stations.

<sup>9</sup>[https://www.google.com/url?sa=t&rct=j&q=&esrc=s&source=web&cd=&ved=2ahUKEwi81bOFz6P2AhUwQUEAHe1YDIgQFnoECAIQAQ&url=https%3A%2F%2Fextranet.crasa.org%2Fzip-agm.php%3Fid%3D332&usg=AOvVaw1bVAuEnE8a2iJnP20F\\_b\\_2](https://www.google.com/url?sa=t&rct=j&q=&esrc=s&source=web&cd=&ved=2ahUKEwi81bOFz6P2AhUwQUEAHe1YDIgQFnoECAIQAQ&url=https%3A%2F%2Fextranet.crasa.org%2Fzip-agm.php%3Fid%3D332&usg=AOvVaw1bVAuEnE8a2iJnP20F_b_2)

- 7.3.1** Therefore, coordination would follow the HCM4A as detailed in Sub-Saharan Africa Assessment Report on Harmonisation of ICT Policies in Sub-Saharan Africa<sup>10</sup> (HIPSSA11).
- 7.4** A harmonised calculation method (HCM4A<sup>12</sup>) brings these benefits:
- 7.4.1** Alignment with international best practice
  - 7.4.2** Optimised spectrum usage;
  - 7.4.3** Prevention of harmful interferences;
  - 7.4.4** Conferring of adequate protection for stations;
  - 7.4.5** Defining of technical provisions and administrative procedures;
  - 7.4.6** Quick assignment of preferential frequencies;
  - 7.4.7** Transparent decisions through agreed assessment procedures;
  - 7.4.8** Quick assessment of interference through data exchange.
- 7.5** HCM4A involves all 4 sub regions of Africa. This means the HCM4A projects include performing a survey and a comparative analysis of existing administrative and technical procedures related to bilateral and multilateral cross-border frequency coordination agreements across the 4 geographical sub-regions as defined by the African Union (AU), namely:
- 7.5.1** Central Africa [Burundi, Central African Republic, Chad, Congo, Democratic Republic of Congo, Equatorial Guinea, Gabon, Sao Tome, and Principe];
  - 7.5.2** East Africa [Comoros, Djibouti, Eritrea, Ethiopia, Kenya, Madagascar, Mauritius, Rwanda, Seychelles, Somalia, Sudan, Tanzania, Uganda];
  - 7.5.3** Southern Africa [Angola, Botswana, Lesotho, Malawi, Mozambique, Namibia, South Africa, Swaziland, Zambia, Zimbabwe];
  - 7.5.4** West Africa [Benin, Burkina-Faso, Cape Verde, Côte d'Ivoire, Gambia, Ghana, Guinea, Guinea-Bissau, Liberia, Mali, Niger, Nigeria, Sierra Leone, Senegal, Togo].
- 7.6** HCM4A also comes with a software tool for Sub-Saharan Africa<sup>13</sup> which assists in:

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<sup>10</sup> [https://www.itu.int/en/ITU-D/Projects/ITU-EC-ACP/HIPSSA/Documents/FINAL%20DOCUMENTS/FINAL%20DOCS%20ENGLISH/hcm4a\\_agreement.pdf.pdf](https://www.itu.int/en/ITU-D/Projects/ITU-EC-ACP/HIPSSA/Documents/FINAL%20DOCUMENTS/FINAL%20DOCS%20ENGLISH/hcm4a_agreement.pdf.pdf)

<sup>12</sup> Cross-Border Frequency Coordination: Harmonised Calculation Method for Africa (HCM4A)

<sup>13</sup> [PowerPoint Presentation \(itu.int\) https://www.itu.int/en/ITU-D/Regional-Presence/AsiaPacific/Documents/Events/2017/May%20BKK/Presentations/HCM%20and%20HCM4A%20BKK%2020170504%20IB.pdf](https://www.itu.int/en/ITU-D/Regional-Presence/AsiaPacific/Documents/Events/2017/May%20BKK/Presentations/HCM%20and%20HCM4A%20BKK%2020170504%20IB.pdf)

- 7.6.1 Optimising spectrum usage by accurate interference field strength calculations;
  - 7.6.2 Establishing general parameters, improvement, and supplementation of technical provisions, individual restrictions;
  - 7.6.3 Establishing models for computer-aided interference range calculations;
  - 7.6.4 Harmonising parameters: objectively predictable towards transparent decisions.
- 7.7 Use of 2300 - 2400 MHz frequency bands will require coordination with the neighbouring countries within the coordination zones of 6 kilometres from the neighbouring country. The coordination distance is continuously being reviewed and these may be updated from time to time.
- 7.8 The following field strength thresholds have to be assured, with any necessary operator-to-operator coordination to avoid interference:

7.8.1. TDD to TDD, based on ECC/REC (14)04:

The 2300 - 2400 MHz band may be used for TDD systems without coordination if the mean field strength of each cell produced by the base station does not exceed a value of 30 dB $\mu$ V/m/5 MHz at a height of 3 m above ground level at the border line between countries.

Synchronisation, including in respect of the field strength levels, should be achieved by the operators if TDD is in operation across both sides of a border.

When TDD systems are synchronised across the border, the 2300-2400 MHz band may be used without coordination with a neighbouring country if the mean field strength of each cell produced by the base station does not exceed a value of 65 dB $\mu$ V/m/5MHz at a height of 3 m above ground level at the border line between countries and a value of 49 dB $\mu$ V/m/5MHz at a height of 3 m above ground level at a distance of 6 km inside the neighbouring country.

When preferential and non-preferential spectrum blocks are defined in the 2300-2400 MHz band and are distributed between neighbouring countries, coordination is not required if the mean field strength of each cell produced by the base station does not exceed the specified limits and any coordination adheres to the specified requirements (as provided for in Appendix C):

- for the preferential blocks, a value of 65 dB $\mu$ V/m/5 MHz at a height of 3 m above ground level at the border line between two countries and a value of 49 dB $\mu$ V/m/5 MHz at a height of 3 m above ground level at a distance of 6 km inside the neighbouring country;
- for non-preferential blocks, a value of 30 dB $\mu$ V/m/5 MHz at a height of 3 m above ground level at the borderline between two countries.

The “mean field strength of each cell” refers up to a frequency block of 5 MHz<sup>14</sup>.

For field strength predictions the calculations should be made according to Appendix B. In cases of other frequency block sizes  $10 \times \log_{10}$  (frequency block size / 5 MHz) should be added to the field strength values.

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<sup>14</sup> ECC/REC (11)05

If South Africa and its neighbouring administrations wish to agree on frequency coordination based on preferential frequencies, whilst ensuring equitable treatment of different operators within a country, the Authority will add these into the mutual agreements.

As per ECC/REC (11)05 of the 26<sup>th</sup> May 2011, the cross-border operation between TDD and TDD systems and between TDD and FDD systems, stations of IMT systems may be operated without coordination if the mean field strength produced by the cell (all transmitters within the sector) does not exceed the value of 21 dB $\mu$ V/m/5 MHz at 10% time, 50% of locations at 3 metres above ground level at the border line.

ECC/REC (14)04 and ECC/REC (11)05 may offer guidance for additional scenarios (NB! the general FDD case is only included into the original ECC/REC (11)05 dated 26 May 2011, and not into the latest version published on 03 February 2017<sup>15</sup>).

- 7.9 Technical analysis may be conducted by the Authority before an assignment is issued according to Appendix B based on an extract from ECC/REC (14)04.
- 7.10 Specific information regarding coordination may be found in Appendix B based on an extract from ECC/REC (14)04.
- 7.11 In the event of any interference, the Authority will require affected parties to carry out coordination. In the event that the interference continues to be unresolved after 24 hours, the affected parties may refer the matter to the Authority for a resolution. The Authority will decide the necessary modifications and schedule of modifications to resolve the dispute. The Frequency Coordination Process will guide the Authority as shown in Appendix D.
- 7.12 Assignment holders must take full advantage of interference mitigation techniques such as antenna discrimination, tilt, polarisation, frequency discrimination, shielding / blocking (introduce diffraction loss), site selection, and/or power control to facilitate the coordination of systems.

## 8 Assignment

- 8.1 The spectrum band 2300 MHz to 2400 MHz will be assigned through an Invitation to Apply in line with regulations developed in terms of section 31(3) of the Act.

## 9 Amendments

- 9.1 Following the feasibility study consultation<sup>16</sup>, which determined that this band should be assigned exclusively for IMT, existing fixed service licensees will have their licences amended and be moved to a different destination band.
- 9.2 The migration of Fixed and Outside Broadcast links out of this band to the new destination band is intended to be completed by 31<sup>st</sup> March 2024.

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<sup>15</sup> <https://docdb.cept.org/document/501>.

<sup>16</sup>Implementation of the Radio Frequency Migration Plan and the International Mobile Telecommunications (IMT) Roadmap for public consultation, GOVERNMENT GAZETTE No. 45690, 24 December 2021.

## 10 Radio Frequency Migration

- 10.1** The frequency band 2300 MHz to 2400 MHz is allocated exclusively for IMT purposes from 1 April 2024.
- 10.2** With the exception of Aeronautical Mobile Flight Testing in the FAR147 Flight Area, all fixed or non-IMT services in the whole band are to be cleared by 31 March 2024.
- 10.3** Coordination procedure: The band 2300 - 2400 MHz is currently also occasionally used for non-IMT flight testing purposes in proclaimed Flight Area FAR147. Until the band is fully cleared, there is a geographic exclusion zone encompassing Flight Area FAR147. In terms of this exclusion zone, IMT transmissions within Flight Area FAR147 are permitted only on a coordinated basis, undertaken in good faith with those responsible for Flight Area FAR147, and IMT licensees in the band shall terminate their operations in Flight Area FAR147 for the duration of such flight testing.
- 10.4** The parties involved must submit their coordination agreements to the Authority in terms of regulation 16 of the Radio Frequency Spectrum Regulations 2015, that is, "Procedures for Coordination with Shared Frequencies".

## 11 Synchronisation

- 11.1** In order to avoid interference between TDD networks operating in adjacent frequency carriers, the radio transmissions of adjacent TDD networks should be synchronized with the uplink and downlink frames aligned in time. Such synchronization of TDD networks is very important because it is the best way to avoid interference between networks and ensures efficient use of spectrum resources by avoiding inter-operator guard bands and additional base station filtering. Otherwise, the uplink and downlink interference cannot be eliminated or avoided in terms of technical measures.
- 11.2** The Authority will align with the operators to define a unified national uplink and downlink frame as part of a future ITA for unassigned spectrum in this band (see Figure 1).

## 12 Repeals

- 12.1** The Radio Frequency Spectrum Assignment Plan for IMT2300 published in Government Gazette Number 38640 (Notice 276 of 2015) of 30 March 2015. is hereby repealed.
- 12.2** The Radio Frequency Spectrum Assignment Plan Amendment, published in Government Gazette Number 38755 (Notice 392 of 2015) of 04 May 2015] is hereby repealed.

## Appendix A National Radio Frequency Plan

Table 1 shows an extract from the National Frequency Plan for South Africa.

ITU Region 1 allocations and footnotes	South African allocations and footnotes	Typical Applications	Notes and Comments
<p>2 300 - 2 450 MHz FIXED</p> <p>MOBILE 5.384A</p> <p>Amateur Radiolocation</p> <p>5.150 5.282 5.395</p>	<p>2 300 - 2 450 MHz FIXED</p> <p>MOBILE 5.384A NF9</p> <p>Amateur Radiolocation</p> <p>Amateur satellite</p> <p>5.150 5.282 5.395</p>	<p>IMT2300 TDD (2300 – 2400 MHz) WLAN, FDDA and model ctrl. (2400 – 2483.5 MHz) Non-Specific SRDs and low power video surveillance (2400 – 2483.5 MHz) RFID (2 400 – 2 483.5 MHz)</p> <p>ISM applications (2400 – 2483.5 MHz) Amateur-satellite (2400 – 2450 MHz)</p>	<p>International Mobile Telecommunication Roadmap (GG No. 42829 Notice 600 of 2019) as amended. Common international SRD band; see ITU-R Rec. SM.1896 latest version (above 2400 MHz) Radio Frequency Spectrum Assignment Plan (GG N. 38640) as amended 30 March 2015. Radio Frequency Spectrum Regulations as amended (Annex B) (GG. No. 38641, 30 March 2015). Recommendation ITU-R M.1036 (International Mobile Telecommunications (IMT)) Radio Frequency Spectrum Assignment Plan to be amended to incorporate capabilities and requirements for IMT2020. Final Frequency Migration Plan 2019 (GG No. 42337 Notice 36 of 2019)</p>

**Table 1: National Radio Frequency Plan for South Africa for 2300 - 2450 MHz band <sup>17</sup>**

<sup>17</sup> National Radio Frequency Plan 2021, (NRFP-21) 8.3 kHz – 3000 GHz, Independent Communications Authority of South Africa

## Appendix B Propagation Model

The following methods are proposed for assessment of anticipated interference inside neighbouring countries based on established trigger values. Due to the complexity of radio-wave propagation, different methods are proposed to be considered by administrations and are included here for guidance purposes only. It should be noted that the following methods provide theoretical predictions based on available terrain knowledge. It is practically impossible to recreate these methods with measurement procedures in the field. Therefore, only some approximation of measurements could be used to check compliance with those methods based on practical measurement procedures. The details of such approximations are not included in this recommendation and should be negotiated between countries based on their radio monitoring practices.

### Path specific model

Where appropriately detailed terrain data is available, the propagation model for interference field strength prediction is the latest version of ITU-R Rec. P.452<sup>18</sup>. For the relevant transmitting terminal, predictions of path loss would be made at  $x$  km steps along radials of  $y$  km at  $z$  degree intervals<sup>19</sup>. The values for those receiver locations within the neighbouring country would be used to construct a histogram of path loss and, if more than 10% of predicted values exceed the threshold, the station should be coordinated.

### Site general model

If it is not desirable to utilise detailed terrain height data for the propagation modelling in the border area, the basic model to be used to trigger coordination between administrations and to decide if coordination is necessary, is ITU-R Rec. P.1546, "Method for point to area predictions for terrestrial services in the frequency range 30 to 3000 MHz"<sup>20</sup>. This model is to be employed for 50% locations, 10% time and using a receiver height of 3 m. For specific reception areas where terrain roughness adjustments for improved accuracy of field strength prediction are needed, administrations may use correction factors according to terrain irregularity and/or an averaged value of the TCA parameter in order to describe the roughness of the area on and around the coordination line.

Administrations and/or operators concerned may agree to deviate from the aforementioned model by mutual consent.

### Area calculations

In the case where greater accuracy is required, administrations and operators may use the area calculation below. For calculations, all the pixels of a given geographical area to be agreed between the Administrations concerned in a neighbouring country are taken into consideration. For the relevant base

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<sup>18</sup> Recommendation ITU-R P.452-17 (09/2021, with Editorial corrections on 28 October 2021) "Prediction procedure for the evaluation of interference between stations on the surface of the Earth at frequencies above about 0.1 GHz" (<https://www.itu.int/rec/R-REC-P.452/en>).

<sup>19</sup> Values for  $x$ ,  $y$ ,  $z$ , and path specific field strength levels are to be agreed between the administrations concerned.

<sup>20</sup> ITU-R Recommendation P.1546-6 (08/2019): Method for point-to-area predictions for terrestrial services in the frequency range 30 MHz to 3 000 MHz (<https://www.itu.int/rec/R-REC-P.1546/en>).



station, predictions of path loss should be made for all the pixels of a given geographical area from a base station and at a receiver antenna height of 3 m above ground.

For evaluation:

- Only 10% of the number of geographical area pixels between the border line (also including the border line) and the 6 km line inside the neighbouring country may be interfered by higher field strength than the trigger field strength value given for the border line in the main text above at a height of 3 m above ground.
- Only 10% of the number of geographical area pixels between the 6 km (including also the 6 km line) and 12 km line inside the neighbouring country may be interfered with by higher field strength than the trigger field strength value given for the 6 km line in the main text above at a height of 3 m above ground.

It is recommended that during area calculations, not only detailed terrain data but also clutter data be taken into account. Use of correction factors for clutter is crucial in particular where the border area is 'open' or 'quasi-open' from the point of view of clutter or where the interfering base station is just a few kilometres from a border line.

If the distance between a base station and a terrain point of a border line is closer than or equal to 1 km, the free space propagation model needs to be applied. Furthermore, if there is no terrain obstacle within the 1<sup>st</sup> Fresnel zone, the free space propagation model should be applied.

If clutter data is not available, it is proposed to extend the usage of the free space propagation model to a few kilometres, depending on the clutter situation in border areas.

For area type interference calculations, propagation models with path specific terrain correction factors are recommended (e.g., the latest Recommendation ITU-R P.1546<sup>21</sup> with the Terrain Clearance Angle correction factor TCA, HCM<sup>22</sup> method with the Terrain Clearance Angle correction factor or Recommendation ITU-R P.1812<sup>23,24</sup>).

<sup>21</sup> ITU-R Recommendation P.1546-6 (08/2019): Method for point-to-area predictions for terrestrial services in the frequency range 30 MHz to 3 000 MHz (<https://www.itu.int/rec/R-REC-P.1546/en>).

<sup>22</sup> HCM Agreement (Harmonised Calculation Method) between the administrations of Austria, Belgium, the Czech Republic, Germany, France, Hungary, the Netherlands, Croatia, Italy, Liechtenstein, Lithuania, Luxembourg, Poland, Romania, the Slovak Republic, Slovenia, and Switzerland on the Coordination of frequencies between 29.7 MHz and 43.5 GHz for the Fixed Service and the Land Mobile Service. The latest version of this agreement can be found from [http://www.hcm-agreement.eu/http/englisch/verwaltung/index\\_europakarte.htm](http://www.hcm-agreement.eu/http/englisch/verwaltung/index_europakarte.htm)

<sup>23</sup> Recommendation P.1812-6 (09/2021) "A path-specific propagation prediction method for point-to-area terrestrial services in the frequency range 30 MHz to 6 000 MHz" (<https://www.itu.int/rec/R-REC-P.1812/en>)

<sup>24</sup> Annex 5: Determination of the interference field strength in the Land Mobile Service (<https://www.itu.int/en/ITU-D/Projects/ITU-EC-ACP/HIPSSA/Documents/REGIONAL%20documents/HCM4A-E-Annex05.pdf>)

As to correction factors for clutters 'open area' and 'quasi-open area,' 20 dB and 15 dB should be used, respectively. Recommendations ITU-R P.1406<sup>25</sup> and/or ITU-R P.2108<sup>26</sup> should be used if a finer selection of clutter is required.

It must be noted that terrain irregularity factor  $\Delta h$  is not recommended to be used in area calculations. Administrations and/or operators concerned may agree to deviate from the aforementioned models by mutual consent.

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<sup>25</sup> Recommendation P.1406-2 (07/2015) "Propagation effects relating to terrestrial land mobile and broadcasting services in the VHF and UHF bands" (<https://www.itu.int/rec/R-REC-P.1406/en>)

<sup>26</sup> Recommendation P.2108-1 (09/2021) "Prediction of clutter loss" (<https://www.itu.int/rec/R-REC-P.2108/en>).

## Appendix C Coordination for IMT-Systems

### PREFERENTIAL PHYSICAL-LAYER CELL IDENTITIES (PCI) FOR IMT-2000/LTE<sup>27</sup>

The following is extracted from ECC/REC (11)05 as an operational example and can be adapted for the SADC countries for LTE. A respective extract from ECC/REC (15)01 may be considered for expanding the same onto NR.

PCI coordination is only needed when channel centre frequencies are aligned independently of the channel bandwidth.

3GPP TS 36.211<sup>28</sup> defines 168 “unique physical-layer cell-identity groups” in §6.11, numbered 0.167, hereafter called “PCI groups” for LTE. Within each PCI group, there are three separate PCIs giving 504 PCIs in total.

Administrations should agree on a repartition of these 504 PCIs on an equitable basis when channel centre frequencies are aligned, as shown in the table below. It has to be noted that dividing the PCI groups or PCIs is equivalent. Each country should only use their own preferential PCIs close to the border and can use all PCIs away from the border. This transition distance between “close to the border” and “away from the border” should be agreed between neighbouring countries.

Administrations may wish to define different field strength levels (than those provided in the main text referring to this Appendix) for non-preferential PCIs.

As shown in the table below, the PCIs should be divided into 6 sub-sets containing each one sixth of the available PCIs. Each country is allocated three sets (half of the PCIs) in a bilateral case and two sets (one third of the PCIs) in a trilateral case.

Four types of countries are defined in a way such that no country will use the same code set as any one of its neighbours. The following lists describe a sample distribution for African countries:

*Country type 1:* Botswana, Cameroon, Comoros, Democratic Republic of the Congo, Ghana, Guinea-Bissau, Kenya, Liberia, Malawi, Mauritius, Niger, Republic of the Sudan, Swaziland;

*Country type 2:* Algeria, Angola, Benin, Cape Verde, Chad, Cote d'Ivoire, Egypt, Ethiopia, Madagascar, Senegal, United Republic of Tanzania, Zimbabwe;

*Country type 3:* Burkina Faso, Congo, Djibouti, Equatorial Guinea, Guinea, Mauritania, Nigeria, Rwanda, Sao Tome and Principe, Seychelles, South Africa, South Sudan, Tunisia, Zambia;

*Country type 4:* Burundi, Central African Republic, Eritrea, Gabon, Gambia, Lesotho, Libyan Arab Jamahiriya, Mali, Morocco, Mozambique, Namibia, Sierra Leone, Somalia, Togo, Uganda.

(Note: A sample country type map can be found in the figure below).

For each type of country, the following tables and figure describe the sharing of the PCIs with its neighbouring countries, with the following conventions of writing:

<sup>27</sup> ECC/REC (11)05.

<sup>28</sup> 3GPP TS 36.211 “Evolved Universal Terrestrial Radio Access (E-UTRA); Physical channels and modulation”. (<https://portal.3gpp.org/desktopmodules/Specifications/SpecificationDetails.aspx?specificationId=2425>, also provided in ETSI TS 136 211). In comparison, 3GPP 38.211 (and ETSI TS 138 211) define NR Physical channels and modulation, in NR 2-step identification using PSS/SSS detection of the Physical Cell ID (same as LTE), the number of different cell IDs has been increased from 504 in LTE to 1008 for NR. Thus, for the deployment of LTE systems only the PCIs between 0 to 503 should be used and for NR systems PCIs between 0 to 1007 may be used.

	Preferential PCI
	Non-preferential PCI

The 504 physical-layer cell-identities should be divided into the following 6 sub-sets when the carrier frequencies are aligned in border areas:

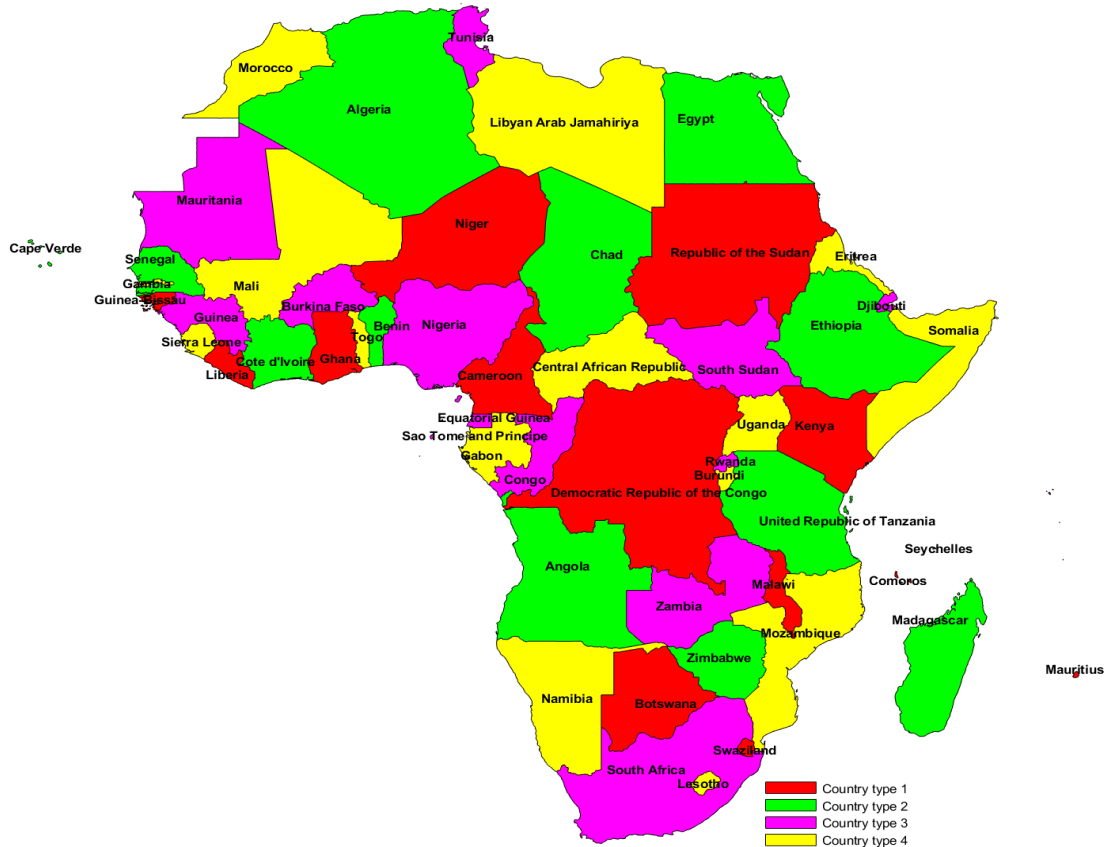
							PCI	Set A	Set B	Set C	Set D	Set E	Set F
<b>Country 1</b>	0..83	84..167	168..251	252..335	336..419	420..503	<b>Country 2</b>	0..83	84..167	168..251	252..335	336..419	420..503
Border 1-2							Border 2-1						
Zone 1-2-3							Zone 2-3-1						
Border 1-3							Border 2-3						
Zone 1-2-4							Zone 2-1-4						
Border 1-4							Border 2-4						
Zone 1-3-4							Zone 2-3-4						

PCI	Set A	Set B	Set C	Set D	Set E	Set F	PCI	Set A	Set B	Set C	Set D	Set E	Set F
<b>Country 3</b>	0..83	84..167	168..251	252..335	336..419	420..503	<b>Country 4</b>	0..83	84..167	168..251	252..335	336..419	420..503
Border 3-2							Border 4-1						
Zone 3-1-2							Zone 4-1-2						
Border 3-1							Border 4-2						
Zone 3-1-4							Zone 4-2-3						
Border 3-4							Border 4-3						
Zone 3-2-4							Zone 4-3-1						

**Table 2: Sharing of PCIs between Countries**

**Notes**

- 1) All PCIs are available in areas away from the border.
- 2) In certain specific cases (e.g., if Angola and Botswana happened to have the same Country type/PCI code) where the distance between two countries of the same type number is very small (below a few tens of kilometres), it may be necessary to address the situation in bilateral /multilateral coordination agreements as necessary and may include further subdivision of the allocated codes in certain areas.



**Figure 2: Country type map/PCI distribution map**

**GUIDANCE ON THE CONSIDERATION OF LTE RADIO PARAMETERS FOR USE IN BILATERAL AND MULTI LATERAL AGREEMENTS**

This section is provided for guidance purposes for use in bi-lateral and multilateral discussions. For LTE, it may be beneficial to coordinate other radio parameters besides PCI in order to minimise deteriorating effects of uplink interference.

The parameters described in this section are usually optimised during LTE radio network planning of an operator’s network. The idea of optimisation is to plan the parameters taking into account specific correlation properties of the uplink control signals, which enable more stable and predictable operation of the network. In the cross-border scenario the optimisation of parameters among neighbouring operators could provide better control of uplink interference. However, because of the difference between intra-network and inter-network interference and due to limited experience in the LTE cross-border deployment, it is difficult to assess the benefits of such optimisation. The following guidance provides the basis for operators to consider in border areas in case of high levels of uplink interference.

## 1. Demodulation Reference Signal (DM RS) coordination

Demodulation reference signals (DM RS) are transmitted in the uplink and used for channel estimation. There is a risk of intercell interference between neighbouring cells even in case of no frame synchronisation. That is why special measures for DM RS allocation between networks in neighbouring countries occupying the same channel may need to be applied.

The case of partial channel overlap has not been studied but due to DM RS occupying resource blocks of separate users, there is a risk of DM RS collisions between neighbouring networks when the subcarriers' positions coincide (the frequency offset between central carriers of neighbouring networks is multiple of 300 kHz). Some minor benefits from DM RS coordination in these particular cases could be expected.

There are a number of possible approaches to the coordination of DM RS:

- In the basic planning procedure, only 30 DM RS sequence groups with favourable correlation characteristics are available: {0...29}. In this case, each cell could be assigned one of the 30 DM RS sequence groups providing a cluster size of 30.
- It is possible to extend each DM RS sequence group to generate up to 12-time shifted sequence groups by applying the cyclic shift parameter stated in 3GPP TS 36.211 for LTE. For example, each tri-sector site could be assigned one DM RS sequence group with each co-sited cell having its own cyclic shift of  $2\pi/3$ , which provides cluster size 30 only with 10 DM RS sequence groups. The latter case corresponds well to the case of DM RS sequence groups repartition between neighbouring countries when only limited number of groups is available for network planning. The drawback of DM RS sequence group cyclic shift is a loss of orthogonality of DM RS due to fading channels which has been found during first trials of LTE and caused throughput loss as well as time alignment problems.
- Another approach for DM RS coordination is to implement dynamic DM RS sequence group allocation, also called pseudo-random group hopping. In this method, nearby cells are grouped into clusters up to 30 cells, and within each cell cluster, the same hopping-pattern is used. At the border of two clusters, inter-cell interference is averaged since two different hopping patterns are utilised. There are 17 defined hopping patterns, numbered {0...16}, which leads to some minor unfairness in case of apportioning these patterns between neighbouring countries. Even in a trilateral case each operator will have at least 5 hopping patterns available near the border, which should be enough for planning purposes. It should be noted the pseudo-random group hopping option could be absent in the first generations of LTE equipment.

The decision of which of these methods to use in cross-border coordination should be agreed upon by the interested parties. Specific DM RS sequence groups or hopping patterns repartition is not provided in this text but could be deduced in a similar manner to the PCI repartition.

## 2. Physical Random-Access Channel (PRACH) coordination

Another radio network parameter that is considered during radio network planning is PRACH configuration which is needed to distinguish random access requests addressed to different cells. PRACH resources are allocated by specifying the PRACH Resource Blocks time positions within the uplink frame, their frequency position within the LTE channel bandwidth and by apportioning cell-specific root sequences. During radio network planning, these parameters are usually used in the following way:

- Time positions for PRACH resource allocations are usually used to create time collision of PRACH resources of co-sited/frame synchronised cells because PRACH-to-PRACH interference is usually less severe than PUSCH-to-PRACH interference;
- Frequency positions within the LTE channel bandwidth are usually the same for all cells, again because PRACH-to-PRACH interference case is a more favourable one.
- Cell-specific root sequences are used to distinguish between PRACH requests addressed to different cells.

For cross-border coordination, it is proposed to use frequency position offsets to exclude the possibility of so-called “ghost” PRACH requests caused by neighbouring networks. The PRACH is configured in LTE to use only 6 Resource Blocks or 1.08 MHz of the LTE channel bandwidth except in regions used by PUCCH. In case of overlapping or partially overlapping channel bandwidths of neighbouring networks, it is enough to establish non-overlapping PRACH frequency blocks to perform coordination. Because it is difficult to establish an implementation dependent procedure for such allocation, it will be the responsibility of operators to manage such frequency separation during coordination discussions.

In an early implementation, it is possible that a very limited number of frequency positions could be supported by LTE equipment which will not be enough to coordinate in the trilateral case. In such cases, root-sequence repartition could be used. There are 838 root sequences in total to be distributed between cells, numbered {0...837}. There are two numbering schemes for PRACH root sequences (physical and logical) and that only logical root sequences numbering needs to be used for coordination. Unfortunately, the process of root sequences planning doesn't involve direct mapping of root sequences between cells because the number of root sequences needed for one cell is dependent on the cell range. The table showing such interdependency is presented below:

PRACH Configuration	Number of root seq. per cell	Cell Range (km)
1	1	0.7
2	2	1
3	2	1.4
4	2	2
5	2	2.5
6	3	3.4
7	3	4.3
8	4	5.4
9	5	7.3
10	6	9.7
11	8	12.1
12	10	15.8
13	13	22.7
14	22	38.7
15	32	58.7
0	64	118.8

**Table 3: PRACH – Range Interdependency**

Thus, in the case of root sequence repartition, it will be the responsibility of radio network planners to assign the correct number of root sequences in order to not overlap with the root sequence ranges of other operators. It also should be noted that different root sequences have different cubic metrics and correlation properties, which affect PRACH coverage performance and planning of so-called high-speed cells. For simplicity of cross-border coordination, it is proposed to ignore these properties.

In summary, it should be stipulated that frequency separation of PRACH resources should be used as the main coordination method. PRACH root sequences repartition should be avoided and used only in exceptional cases. Specific PRACH root sequences repartition is not provided in this text but could be deduced in a similar manner to the PCI repartition.

Additional guidance for cross-border coordination of synchronised and unsynchronised LTE and 5G/NR TDD systems may be found in ECC/REC/ (15)01 <sup>29</sup> and ECC Report 296 <sup>30</sup>.

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<sup>29</sup> ECC Recommendation (15)01 “Cross-border coordination for Mobile/Fixed Communications Networks (MFCN) in the frequency bands: 694-790 MHz, 1427-1518 MHz, and 3400-3800 MHz”. Amended on 14 February 2020.

<sup>30</sup> ECC Report 296: “National synchronisation regulatory framework options in 3400-3800 MHz: a toolbox for coexistence of MFCNs in synchronised, unsynchronised, and semi-synchronised operation in 3400-3800 MHz”, March 2019.



## Appendix D Frequency Coordination Process

Technical procedures related to bilateral and multilateral cross-border frequency coordination agreements for 4 geographical sub-regions are defined by the African Union, which includes the Southern African sub-region of 10 countries. Cross-Border Frequency Coordination and interference resolution should follow the Harmonised Calculation Method for Africa (HCM4A)<sup>31</sup>

When requesting coordination, the relevant characteristics of the base station and the code or PCI group number should be forwarded to the Administration affected. All of the following characteristics should be included:

- a) carrier frequency [MHz];
- b) name of transmitter station;
- c) country of location of transmitter station;
- d) geographical coordinates [latitude, longitude];
- e) effective antenna height [m];
- f) antenna polarisation;
- g) antenna azimuth [degrees];
- h) antenna gain [dBi];
- i) effective radiated power [dBW];
- j) expected coverage zone or radius [km];
- k) date of entry into service [month, year];
- l) code group number used; and
- m) antenna tilt [degrees].

The Administration affected will evaluate the request for coordination and will, within 30 days, notify the result of the evaluation to the Administration requesting coordination. If, in the course of the coordination procedure, the Administration affected requires additional information, it may request such information.

If no reply is received by the Administration requesting coordination within 30 days, it may send a reminder to the Administration affected. An Administration not having responded within 30 days following communication of the reminder will be deemed to have given its consent and the code coordination may be put into use with the characteristics given in the request for coordination.

The periods mentioned above may be extended by common consent.

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<sup>31</sup> Cross-Border Frequency Coordination: Harmonised Calculation Method for Africa (HCM4A) [https://www.itu.int/en/ITU-D/Projects/ITU-EC-ACP/HIPSSA/Documents/FINAL%20DOCUMENTS/FINAL%20DOCS%20ENGLISH/hcm4a\\_agreement.pdf.pdf](https://www.itu.int/en/ITU-D/Projects/ITU-EC-ACP/HIPSSA/Documents/FINAL%20DOCUMENTS/FINAL%20DOCS%20ENGLISH/hcm4a_agreement.pdf.pdf)